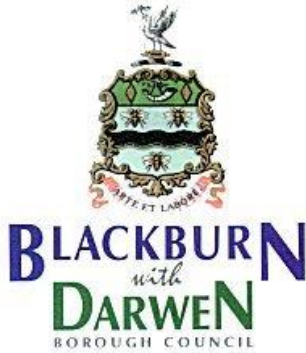


# EXECUTIVE BOARD DECISION



<b>REPORT OF:</b>	Executive Member for Leisure Culture and Young People Executive Member for Resources
<b>LEAD OFFICERS:</b>	Director of Environment and Leisure Director of HR, Legal and Corporate Services
<b>DATE:</b>	8 February 2018

<b>PORTFOLIO/S AFFECTED:</b>	Leisure Culture and Young People	Resources
<b>WARD/S AFFECTED:</b>	All	
<b>KEY DECISION:</b>	YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>	

**SUBJECT: Sport England's Local Delivery Pilot**

## 1. EXECUTIVE SUMMARY

Within Sport England's participation strategy "Towards an Active Nation" there was a substantial investment stream focussing on place based pilots to explore different and innovative ways of reducing inactivity through a whole system approach.

In December 2017 it was publically announced that Pennine Lancashire had been successful, from 113 initial expressions of interest and was one of twelve Sport England Local Delivery Pilot areas nationally. Local Delivery Pilots will have a share of a £100m funding pot with Pennine Lancashire realistically receiving multiple million pounds worth of investment to increase activity levels and improve health and wellbeing amongst those who are inactive and experiencing poor mental wellbeing.

The Pennine Lancashire Accountable Care Partnership will be the strategic lead for the project and it is proposed that Blackburn with Darwen Council acts as the accountable body on behalf of Pennine Lancashire partners. As such Blackburn with Darwen Council will ensure that there is appropriate and structured financial, procurement and contracting arrangements in place to provide a transparent framework giving necessary assurances to manage and mitigate financial risks with the required commissioning and contracting arrangements and budget monitoring in place both for the council, the Pennine Lancashire Accountable Care Body and for Sport England, the external funders.

## 2. RECOMMENDATIONS

That the Executive Board:

- Notes the report and the application processes outlined within the report.
- Approves that Blackburn with Darwen Borough Council acts as the accountable body for the Sport England Local Delivery Pilot on behalf of Pennine Lancashire partners
- Delegates authority to the Director of Environment and Leisure and the Director of HR, Legal & Corporate Services, in consultation with the Executive Member for Leisure, Culture and Young People and the Executive Member for Resources, to agree and finalise the formal legal arrangements for Blackburn with Darwen to act as accountable body for the pilot.

### 3. BACKGROUND

Sport England, in its May 2016 strategy “Towards an Active Nation” announced that they would invest £130m in 10 place based pilots to develop and implement local strategies for physical activity and sport with particular focus on addressing inactivity and working with under-represented groups.

At the Shadow Lancashire Combined Authority meeting in June 2016, it was agreed that a proposal be developed as part of the ambition to provide the highest quality leadership and provision to enable communities to lead active and healthy lives in line with a joint commitment to the Health and Wellbeing Strategy’s strategic priority to enable physical activity in all communities. It was also agreed that this proposal be delivered jointly with NHS and Social care partners making a national contribution to creating a ‘health promoting health care system’ – one that is ‘re-wired’ to produce health rather than increasingly costly health care.

At a further Shadow Lancashire Combined Authority meeting on 19<sup>th</sup> December 2016 it was noted that an expression of interest (Eol) would be worked up for those interested Local Authority areas in Lancashire. Following a number of Sport England workshops and a subsequent meeting with Chief Leisure Officers it was clear that partners in Pennine Lancashire demonstrated a willingness and momentum to pursue an Eol. In agreement with Pennine Lancashire authorities and Leisure Trusts this Eol was led by Blackburn with Darwen, supported by the Pennine Lancashire Transformation Programme, Together a Healthier Future, and was submitted in March 2017.

Of the 113 Expressions of Interest submitted Sport England selected 19 to progress through to a Stage 2 process, including Pennine Lancashire’s. A further written submission was required as well as a full day assessment visit by Sport England and their national partners to see first-hand the strengths, challenges and scalable opportunities that each potential area could contribute to this very different way of working in a whole system approach.

In November 2017 Sport England confirmed that Pennine Lancashire had been successful and would be one of twelve National Local Delivery Pilot areas that would work closely with Sport England over the next 4 years to develop, test and embed innovative ways of working which demonstrate scalable, sustainable, whole system change that increases level of physical activity amongst those for whom activity is currently not on their radar.

In the stage 2 submission there was a requirement to robustly explain the leadership and governance that would be in place for a Pennine Lancashire Local Delivery Pilot. Through the Transformation Programme there was commitment from the Accountable Care Partnership (previously System Leaders Forum) to provide strategic leadership on a Pennine Lancashire footprint. The Accountable Care Partnership has Chief Officer / Chairs / Leaders representation from the 6 statutory health and care organisations, from the 6 borough councils, Lancashire County Council as well as the community voluntary and faith sector and local GP federations. The stage 2 document also proposed that Blackburn with Darwen council would be the accountable body for a successful grant on behalf of Pennine Lancashire partners.

This is a different way of working and as such we have secured a share of the £100m funding pot however currently there are no individually delegated grants to any of the 12 areas. We will be working closely with Sport England colleagues over the coming months to develop an evidence based delivery plan co-designed with our communities and target audience along with an agreed level of resource from the £100m funding pot.

As the accountable body, Blackburn with Darwen Council will ensure that there is appropriate, structured input, advice and guidance from finance, procurement and contracting colleagues working transparently within the organisation’s financial framework supported by appropriate processes and

assurances in order to manage and mitigate financial risks with the required commissioning and contracting arrangements and budget monitoring in place.

#### **4. KEY ISSUES & RISKS**

- In November 2017, following a 12 month submission and evaluation process Sport England confirmed that Pennine Lancashire had been successful and would be one of twelve Local Delivery Pilot areas that would work closely with Sport England over the next 4 years to develop, test and embed innovative ways of working which demonstrate scalable, sustainable, whole system change that increases level of physical activity amongst those for whom activity is currently not on their radar.
- Pennine Lancashire, as a successful Local Delivery Pilot has secured a share of the £100m funding pot however currently there are no individually delegated grants to any of the 12 areas.
- There is an inherent requirement to ensure that there is a robust financial, legal and contracting framework to ensure resource allocations and decision making, over the life of the 4 year pilot are undertaken in a structured and transparent way and one which mitigates risk from the accountable body.
- Blackburn with Darwen Council has the internal experience and knowledge to provide accountable body status on behalf of Pennine Lancashire for the Sport England Local Delivery Pilot.
- Further discussions are needed with Sport England to clarify their contractual process and financial allocations 2017/18 – 2020/21.

#### **5. POLICY IMPLICATIONS**

Local Delivery Pilots are a foundation stone to underpinning and delivering Sport England's "Towards an Active Nation" physical activity strategy launched in May 2016.

Pennine Lancashire's Together a Healthier Future has a strong focus on prevention throughout the transformation programme and includes physical activity and mental health as priority targets. The Local Delivery Pilot across Pennine Lancashire has the ability to accelerate this particular strand of preventative work and could inform future system redesign to maximise impact and outcomes.

Blackburn with Darwen's Eat Well, Move More & Shape Up strategy embraces the benefits that increased activity has on both physical and mental wellbeing and as such the Local Delivery Pilot will add significant local value.

#### **6. FINANCIAL IMPLICATIONS**

Pennine Lancashire has secured a share of £100m funding pot for the 12 national Local Delivery Pilot areas. The exact allocation over the next 4 years will be defined following detailed discussions and agreements with Sport England.

The Local Delivery Funding is to develop new and innovative means for increasing levels of physical activity amongst the circa 106,000 stubbornly inactive people across Pennine Lancashire. It is not a capital funding pot and does not have a focus on investment in buildings or infrastructure

#### **7. LEGAL IMPLICATIONS**

The Council will, as accountable body, need to enter into an agreement with Sport England in relation

to the funding. The Council will in turn need to enter into an agreement with each of the partner organisations to clarify roles, responsibilities, liabilities and risk share arrangements.

Any procurement and contracting arrangements will need to meet recognised legislative processes and procurement requirements and as Accountable Body will need to comply with Blackburn with Darwen Council's internal and external accountability frameworks

## 8. RESOURCE IMPLICATIONS

As with the initial expression of interest and stage 2 submission, over the next 4 years there is expected to be a requirement for resource input from senior members of the Environment and Leisure Department and Public Health Team, as well as other officers periodically over the course of the pilot. There will need to be careful consideration regarding these resources to identify and reduce any impact on existing services. Where necessary there may be a requirement for making a clear business case for additional or back-filling resource. Over the next 4 years the Local Delivery Pilot may bring forward career development opportunities for officers within Blackburn with Darwen Council.

## 9. EQUALITY AND HEALTH IMPLICATIONS

**Please select one of the options below. Where appropriate please include the hyperlink to the EIA.**

Option 1  Equality Impact Assessment (EIA) not required – the EIA checklist has been completed.

Option 2  In determining this matter the Executive Member needs to consider the EIA associated with this item in advance of making the decision. (*insert EIA link here*)

Option 3  In determining this matter the Executive Board Members need to consider the EIA associated with this item in advance of making the decision. (*insert EIA attachment*)

## 10. CONSULTATIONS

- Throughout the 12 month submission and evaluation process consultation and awareness of the Pennine Lancashire Local Delivery Pilot bid has had with a number of key strategic partnerships including Pennine Lancashire's Accountable Care Partnership, Pennine Lancashire Leaders and Chief Executives (PLACE), Lancashire Shadow Combined Authority, Pennine Chief Leisure Officers, Together a Healthier Future's Prevention Steering Group. Within Blackburn with Darwen Council there has been discussion and consultation with the Leader and Deputy Leaders, Executive Members for Culture, Leisure and Young People and Public Health as well as with Management Board.
- Community involvement was an important part of the assessment day and wider consultation will happen as part of the co-designing process and throughout the four year planning and delivery.

## 11. STATEMENT OF COMPLIANCE

The recommendations are made further to advice from the Monitoring Officer and the Section 151 Officer has confirmed that they do not incur unlawful expenditure. They are also compliant with equality legislation and an equality analysis and impact assessment has been considered. The recommendations reflect the core principles of good governance set out in the Council's Code of

Corporate Governance.

## **12. DECLARATION OF INTEREST**

All Declarations of Interest of any Executive Member consulted and note of any dispensation granted by the Chief Executive will be recorded in the Summary of Decisions published on the day following the meeting.

<b>VERSION:</b>	<b>2</b>
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<b>CONTACT OFFICER:</b>	<b>Claire Ramwell</b>
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<b>DATE:</b>	19 <sup>th</sup> January 2017
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<b>BACKGROUND PAPER:</b>	
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